

Agenda
Kansas Public Disclosure Commission
901 S Kansas Ave
Topeka, KS 66612
October 22, 2025
1:00 p.m.

1:00 p.m. Call meeting to order

Review and approve today's meeting agenda and minutes from the August 27, 2025, meeting.

Executive Director Report

- Annual Report
- Staffing Update
- Opinions
- Campaign Finance and Lobbying Report Status

General Topics

- Tscher Manck Harlin waiver proposal

Civil Penalty Assessments

Candidates and Treasurers

Travis Hitt, City Commission Candidate
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Lobbyist

Matt Fletcher, Lobbyist Interhab Inc	Idalia Shuman, Lobbyist Kansas National Education Assn.	Ruthie Barko, Lobbyist TechNet
Steve Solomon, Lobbyist TFI Family Service Inc	Michael Steiner, Lobbyist Susan G Komen	Lisa Horn, Lobbyist Children's Mercy
Cheyenne Vandeventer Students for Life Action	Taryn Jones, Lobbyist Equality Kansas	Sharma Chamblee, Lobbyist US Term Limit
Rebecca Metz, Lobbyist Sisters of Charity Leavenworth	Benjamin Jones, Lobbyist Union Pacific Railroad	Colton Gibson, Lobbyist
Colton Gibson, Lobbyist Act Education		

Waiver Requests

- Alan Mantel
- Lisa Horn
- Idalia Shuman
- Steve Solomon

Civil Fine Hearings

- Complaint No. 791 – Richard Ramos, Treasurer
Firefighters Club 83 – Stay requested
- Complaint No. 794 – Carolyn Marie Fugit, Treasurer
Kansas 4th Congressional District Democratic Party Committee – Stay requested

Executive session (K.S.A. 75-4319(b)(2))

Next Meeting Date: November 26, 2025

4:00 p.m. Adjournment

Minutes
Kansas Public Disclosure Commission
901 S. Kansas Ave., Topeka, KS 66612
August 27, 2025
1:00 p.m.

Members Present

Nick Hale, Chair – in person
Jerry Hellmer, Vice Chair – in person
Tess Ramirez – in person
Earl Glynn – in person
Samuel Klaassen – via videoconference
Jerry Wallentine – via videoconference
Jaiden Soupene – in person
Beau Jackson – not present
Chris Burger – arrived @ 2:41 p.m. via videoconference

Staff Present

Wade Wiebe, Executive Director
Donna Meader, Office Manager
Jesse Burris, Assistant Attorney General
Joseph Behzadi, Attorney General Office
Scott Smith, Investigator
Jenn Schneider, Local Campaign Finance
Denise Davis, PAC & Party Coordinator

The meeting of the Kansas Public Disclosure Commission was called to order at 1:00 p.m. by Chairman Hale.

Approval of Agenda & Minutes

After review of today's agenda and the May 28, 2025, meeting minutes, Chairman Hale asked for any corrections needed to the agenda and minutes as written, or a motion to approve the agenda and minutes as written.

Tess Ramirez made a motion to amend today's agenda to add Hiring of Commission Staff under General Topics of the agenda and to approve the May 28, 2025, meeting minutes as written. Mr. Glynn seconded the motion. The motion passed unanimously.

Introduction of new staff

Chairman Hale acknowledged the Commission has a new Officer Manager as well as a new Commissioner joining us today. Mr. Wiebe then introduced the new Office Manager, Donna Meader, who was hired on June 30, 2025. He referenced her work history background, and he is very thankful she is here. Mr. Wiebe noted she has been very helpful to him with the budget process and working together, which has been very invaluable.

In addition, Mr. Wiebe introduced the new Commissioner, Jaiden Soupene, who was appointed by the House Democratic Leader on July 2, 2025. Mr. Soupene shared he was a Wichita State graduate, and he formerly worked as a Legislative Director. He currently is employed by Tailwind Partners, which is a consulting firm based here in Kansas. Mr. Soupene noted he is looking forward to working with the Commission. Mr. Wiebe welcomed both to the Commission.

Request for Advisory Opinion 2025-01 - continue until office has a General Counsel

Chairman Hale referenced the letter received from the Office of the Harper County Attorney and opened the floor for discussion.

There was a discussion that the Commissioners should not be providing an advisory opinion. Ms. Ramirez made a motion to decline to issue an opinion on this matter. Mr. Hellmer seconded the motion. The motion passed unanimously.

Legislative Questions from Staff and Public

- HB 2054 – No comments were made.
- HB 2206 - update on name change
Mr. Wiebe reported the name change from Kansas Governmental Ethics Commission to Kansas Public Disclosure Commission occurred on July 1, 2025. A new sign was put up on the front door of the building to reflect the new name change. Staff did a tremendous job getting all the forms updated in preparation for the change. The name change on the website was also updated on July 1st as well. There was some lag with the domain name changing from KGEC to KPDC but OITS resolved the issue within a week or so from the official name change.
- HB 2106 – new forms
Mr. Wiebe reviewed the new *Receipts and Expenditures Report of a Person Promoting or Opposing a Kansas Constitutional Ballot Question*. There was discussion held regarding adding additional language to Part D of the form and about modifying the form to include a print name line of the person making certification. In addition, there was also mention that the print name line could be included on all forms.

Mr. Wiebe reviewed the new *Report and Certification for Independent Expenditures for Constitutional Ballot Questions*. There was discussion about having the new form electronically available for users. Staff commented the Secretary of State's office is the entity responsible for building those forms and our office is not the custodian of the forms. There would have to be a request submitted to the Secretary of State's office to have this form electronically developed. Chairman Hale noted this is a worthwhile goal, but we understand there are some practical limitations. This would be something we can touch on again in future meetings as we try to be as modern and customer friendly as possible.

Mr. Glynn made a motion to approve the Constitutional Ballot forms with the modification to include the printed name of the person making the certification. Ms. Ramirez seconded the motion. The motion passed unanimously.

- HB 2060 – No comments were made

General Topics

- Hiring Staff –
Chairman Hale noted we now have a new Office Manager, but we continue to have the vacated position of General Counsel. This position has been vacated for roughly 5 months now; 3 months of tenure under Executive Director Wiebe. Chairman Hale asked for an update on the General Counsel position. Mr. Wiebe informed the Commission he had previously interviewed a few candidates and had a strong candidate for the position. However, when he reached out to the candidate to make an offer, they had already accepted another position. Chairman Hale commented in the interim Mr. Burris and Mr. Behzadi will be assisting with General Counsel with limitations. This will provide the Commission with an interim solution until General Counsel position is hired.
- Review of new Constitutional Ballot forms –
This form was previously discussed under Legislative Questions from Staff and Public. No additional comments and/or discussions were held.
- Request from Commission for a refund on civil penalty payment –
Chairman Hale asked if the individual was present today and if they wished to offer any comments. Tschler Manck was in attendance as well as the representative who would be speaking upon her behalf, Douglas Spangler. Mr. Spangler provided an overview regarding the request for a refund on a civil penalty payment previously paid. Mr. Spangler also provided each Commissioner with a handout.

Chairman Hale asked Commissioners if they had any questions. Discussion was held about statutes of limitations and about whether the individual filed a waiver request within 30 days from the date assessed for the civil penalty. Staff commented that an email was sent in March of 2024 to Ms. Manck notifying her of the civil penalty and amount due and the individual responded via email reply to our office. In total, there were about 14 letters that had been sent to Ms. Manck. It was noted under normal circumstances; financial hardship is a consideration the Commission looks at when reviewing a civil penalty waiver request. There was also discussion on whether there is a practical mechanism even possible for this to allow for a refund. Commissioners don't recall ever issuing a refund and are uncertain if this falls under our previously written guidance. Chairman Hale stated he thought the Commission needs to have a conversation for the sake of this issue and future issues to understand what's even possible and anticipates it may involve a conversation with the Department of Administration. Chairman Hale also noted we are faced with procedural issues and statutory limitations.

Chairman Hale requested Mr. Spangler to submit a memorandum as to where he thinks the authority is and to outline his request for a refund to site financial hardship declaration and any additional justification for the request. In addition, to specifically address the sufficiency of the service of process versus the lack of service of process. The Commission will continue this matter at next month's meeting.

Executive Director's Report

- New Commissioner introduction – Jaiden Soupene
Previously touched on the introduction of Mr. Soupene at the beginning of this meeting.

- Budget proposal for fiscal year 26 & 27 -
Mr. Wiebe presented the FY 26 and FY 27 budget request for Commission consideration. Breakdowns for the budgets were provided. Mr. Wiebe highlighted the FY 25 unencumbered balance being reappropriated to FY 26 operating funds which will aid future increases; increases in building rent with a new contract beginning November 15, 2025; phones and data, as well as monumental building surcharge increases. Furthermore, Mr. Wiebe proposes requesting supplemental funding for FY 27 due to recent FY 26 pay increases for state employees. The legislature passed a bill which gave increases to most state employees in FY 26, but they did not put the funding in FY 27. Discussion was held to allow for increased funding for salaries and wages including benefits for the vacant General Counsel position.

Ms. Ramirez made a motion to approve the budget with the stipulation that Mr. Wiebe increase salaries and wages including benefits for the General Counsel position. Mr. Soupene seconded the motion. Motion carried unanimously.

Civil Penalty Assessments

Candidates and Treasurers

Vail Fruechting, Treasurer Gary Bond	Gary Bond, Candidate Local City Council
Jordan Tiner-Mackey, Candidate UG Commissioner	Celisha Towers, Candidate for Sheriff

Civil Fine Hearings

- Complaint No. 791 – Richard Ramos, Treasurer
Firefighters Club 83 – Stay requested
- Complaint No. 794 – Carolyn Marie Fugit, Treasurer
Kansas 4th Congressional District Democratic Party Committee – Stay requested

It was requested and acknowledged that our office will send another letter out to these individuals letting them know that their matters are still continued.

Executive Session

At 2:02 p.m., Mr. Glynn stated “I move that the Commission recess into an executive session. The subject to be discussed during the executive session is legal advice concerning matters under the Kansas Open Records Act. The justification for closing the meeting is for consultation with the Commission’s counsel about matters privileged in the attorney-client relationship pursuant to K.S.A. 75-4319(b)(2). Jesse Burris and Joseph Behzadi, counsel for the Commission, and Office Manager, Donna Meader, and Executive Director, Wade Wiebe, are to be admitted to the executive session to aid the Commission in its discussions. The Commission will reconvene the open meeting in 45 minutes at 2:47 o’clock here, at 901 South Kansas Avenue, Topeka, Kansas 66612, and via video conference and telephone conference call via the link and telephone number provided on the agenda.”

Motion made by Mr. Glynn. Seconded by Jaiden Soupene. Motion carried unanimously.

At 2:47 p.m., the Commission returned to the open session.

At 2:49 p.m., Mr. Glynn stated "I move that the Commission recess into an executive session. The subject to be discussed during the executive session is legal advice concerning matters under the Kansas Open Records Act. The justification for closing the meeting is for consultation with the Commission's counsel about matters privileged in the attorney-client relationship pursuant to K.S.A. 75-4319(b)(2). Jesse Burris and Joseph Behzadi, counsel for the Commission, and Office Manager, Donna Meader, and Executive Director, Wade Wiebe are to be admitted to the executive session to aid the Commission in its discussions. The Commission will reconvene the open meeting in 11 minutes at 3:00 o'clock here, at 901 South Kansas Avenue, Topeka, Kansas 66612, and via video conference and telephone conference call via the link and telephone number provided on the agenda."

Motion made by Mr. Glynn. Seconded by Jaiden Soupene. Motion carried unanimously.

At 3:00 p.m., the Commission returned to the open session.

Recessed Session

At 3:01 p.m., Mr. Glynn moved that the Commission recess this open meeting, with Assistant Attorney General and Conflict Counsel, Jesse Burris and Joseph Behzadi, present, to discuss matters related to confidential investigations pursuant to K.S.A. 25-4165 and K.S.A. 25-4161 and for good cause as provided by K.A.R. 19-6-2. Justification for recess is so the Commission can exercise quasi-judicial functions when deliberating matters relating to said confidential investigations, as contemplated by K.S.A. 75-4318(g)(1). The open meeting shall be resumed here at 3:11 p.m.

At 3:11 p.m., the Commission returned to the open session.

Next Meeting Date: Chairman Hale announced the next meeting would be held on September 24, 2025.

Chairman Hale asked if Commissioners had any comments or other items they wish to discuss before adjournment. It was asked that a sub-committee meeting for hiring the General Counsel position be scheduled. In addition, it was also mentioned that the Search option on the website has not been available on all the campaign finance records.

Adjournment

At 3:13 p.m., Chairman Hale asked for a motion to adjourn the meeting. Mr. Soupene moved to adjourn. Seconded by Mr. Hellmer. The motion passed unanimously.

PUBLIC
DISCLOSURE
COMMISSION

2025
ANNUAL
REPORT
DRAFT

901 S. Kansas Ave
Topeka, Kansas 66612
(785) 296-4219
<https://kpdc.kansas.gov>

PREFACE

This annual report is submitted to the Governor and the Legislative Coordinating Council for transmittal to the Legislature pursuant to K.S.A. 25-4119h and K.S.A. 46-1212c. With some exceptions, the report covers the period from July 1, 2024, through June 30, 2025, the end of Fiscal Year 2025. Occasionally, data for the first quarter of Fiscal Year 2026 is used to provide a more complete picture of the Commission's operations.

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Mission:

The Public Disclosure Commission works to foster public trust and confidence in state government decision-making through education, administration, and enforcement of the Campaign Finance Act and State Public Disclosure Laws.

The Kansas Public Disclosure Commission was established by the Kansas Legislature in 1974 to administer, interpret, and enforce the Campaign Finance Act (K.S.A. 25-4142 *et seq.*) and laws relating to conflict of interests, financial disclosure, and the regulation of lobbying (K.S.A. 46-215 *et seq.*). These laws establish the public's right to information about the financial affairs of Kansas' public officials, lobbyists, and candidates for state and local office. The Commission also renders advisory opinions and can adopt rules and regulations under a less comprehensive conflict of interest law covering local government officials and employees (K.S.A. 75-4301 *et seq.*).

Agency Philosophy:

The Kansas Public Disclosure Commission believes the strongest safeguard against unethical conduct by public officials and employees is an informed and active public. For the disclosure elements of the legislation to have meaning, the public must be made aware of the legislation and the financial disclosure information must be accessible to the public. To this end, the Commission and its staff will approach their duties with a dedicated sense of purpose and responsibility to the individuals subject to the Campaign Finance Act and State Public Disclosure Laws and the citizens of Kansas by performing their activities in an efficient and impartial manner. The Commission places a high priority on providing assistance to those subject to the Commission's jurisdiction to prevent violations.

Commission Members

The Kansas Public Disclosure Commission is a nine member, bipartisan, citizen commission authorized by K.S.A. 25-4119a. Members serve two-year terms with the Commission's Chairperson appointed by the Governor. The Vice-Chairperson is elected by the membership. Commission appointments are made by the Governor, Attorney General, Secretary of State, Chief Justice of the Supreme Court, President of the Senate, Minority Leader of the Senate, Speaker of the House of Representatives, and the Minority Leader in the House. The Governor makes two appointments, each from a different political party.

The Commission usually meets once a month. The Commission's meetings are open to the public and information prepared by the staff for each meeting is available to the public. During FY 2025, the Commission held 9 meetings. Meetings are scheduled to address a variety of matters including the review of and action on complaints filed, investigations undertaken, late fees assessed, formal opinion discussion, and audits performed. In addition, the Commission issues advisory opinions to answer questions involving interpretation of a particular section of the law, makes policy decisions, amends and adopts new administrative regulations, and handles administrative matters including personnel, budget preparations, and office procedures.

Commission Staff

The staff of the Commission assumes all responsibility for the daily operations of the agency which include administration, legal, investigation, audit, information technology, and clerical functions. As a service-oriented agency, the staff strives to assist individuals in complying with applicable laws by responding quickly, efficiently, and impartially. Commission staff also works diligently to ensure campaign finance and lobbying data is compiled, entered, and posted on the Internet to be viewed by the citizens of Kansas.

Current Commission Members

Nick Hale, Chairperson, Democrat, Prairie Village
Term expires January 31, 2027

Jerome Hellmer, Vice-Chairperson, Republican, Salina
Term expires January 31, 2026

Samuel Klaassen, Unaffiliated, Lawrence
Term expires January 31, 2027

Jerry Wallentine, Democrat, Olathe
Term expires January 31, 2027

Chris Burger, Republican, Lawrence
Term expires January 31, 2027

Beau Jackson, Republican, Fairway
Term expires January 31, 2026

Earl Glynn, Republican, Olathe
Term expires January 31, 2026

Tess Ramirez, Unaffiliated, Topeka
Term expires January 31, 2026

Jaiden Soupene, Democrat, Topeka
Term expires January 31, 2027

Commission Staff

Executive Director – Wade Wiebe
Commission & Staff Attorney –
Office Manager – Olivia Zacker
State Candidate Report Examiner – Karina Renna
Local Candidate Report Examiner – Jennifer Schneider
Lobbyist Coordinator – Jessica White
PACs/Parties Coordinator – Denise Davis
Substantial Interests Coordinator/IT Specialist – Cailyn Crosby
Investigator – Scott Smith

Budget

In FY 2025, the Commission was appropriated \$526,867 from the State General Fund with an estimated fee fund expenditure of \$292,059. The following chart reflects revenue and expenditures for the fiscal year.

Fiscal Year 2025 Budget	Actual
Revenue:	
State General Fund Utilized	\$536,489
Fee Fund Utilized	\$265,416
Total Revenue Utilized	\$801,905
Expenditures:	
Salaries & Benefits	\$645,818
Contractual Services	\$151,582
Commodities	\$ 4,406
Capital Outlay	\$ 99
Total Expenditures	\$801,905

Legislative Activity

Legislative Activity

The 2025 Legislature enacted four bills, HB 2054, HB 2026, HB 2106 and HB 2206 that impacted the Kansas Public Disclosure Commission. These bills made various changes including changing the name of the Commission, increasing certain contribution limits, modifying definitions, and reporting requirements. A summary of the legislation follows.

HB 2054

HB 2054 increased the statutory limits on campaign contributions for primary elections and allows for contributions to be made prior to a primary election. A summary of the changes enacted follow:

- Governor and Lieutenant Governor or other State Officers elected from the state as a whole \$4,000
- House of Representatives District Judge District Magistrate Judge District Attorney or candidate for local office whose jurisdiction has a population that is fewer than 50,000, \$1,000
- State Senator, Member of the State Board of education or candidate the local office whose district has a population that is 50,000 or more \$2,000
- aggregate amount contributed to party committee by a person other than party committee should not exceed 35,000 in a calendar year
- aggregate amount contributed by National Party committee to a party committee shall not exceed 35,000 in a calendar year
- aggregate amount contributed to any party committee by a person other than a party committee shall not exceed 10,000 in each calendar year
- aggregate amount contributed by a National Party committee to a party committee should not exceed \$10,000 in a calendar year
- No person shall make any contribution or contributions to any candidate or the candidate committee of any candidate in the form of money or currency of the United States that in the aggregate exceeds \$200 for anyone primary or general election

Contributions received prior to the date of primary election and such contributions designated for use in connection with the general election such candidate or such committee shall use acceptable accounting method to distinguish between contributions received for primary election and contribution received for the general election.

Acceptable counting methods include but are not limited to:

- The designation of separate accounts for each election or
- establishment of separate books and records for each election
- Under any acceptable accounting method the authorized records of a candidate or candidate committee shall demonstrate that prior to the primary election the recorded amount of cash on hand was at all times equal to, or in excess of an amount equal to the sum of the contributions received and designated for use in connection with the general election less than the sum of disbursements made for the general election

HB 2026

HB 2026 deals with the state government ethics laws relating to state officers and employees. A summary of the changes enacted follow:

- Allows for a nonprofit, nonpartisan organization that does not engage in lobbying in the state of Kansas to pay for a Legislator to travel or attend a program sponsored by the organization.
- Employees may accept free or discounted recreational activity if:
 - State employees' official position obliges them to be present at some recreational activity
 - It is obvious that the employee is accepting discount tickets to the recreational event for a reason other than their official position
 - Employees' presence at such event serves a legitimate state purpose or interest and the employee's agency would authorize payment for travel and expense if the gift were not offered.

HB 2206

HB 2206 made various changes such as adding new definitions, requires candidates to terminate their accounts, and changing the name of the agency. A summary of the changes enacted follow:

- Requires any person elected to the state office or local office decides not to be a candidate for such office at the next election or is defeated as a candidate for such office whether in a primary election or general election and any candidate campaign account for such person for such office shall be terminated on or before the date that is 90 days after the date of the second subsequent general election for such office in which such person is not elected.
- Changes the name of the Kansas Governmental Ethics Commission to the Kansas Public Disclosure Commission
- Defines cooperation or consent with respect to expenditures:

- An express advocacy expenditure that is created produced or distributed at the request or recommendation of a candidate, candidate committee or party committee or
- and express advocacy expenditure that is created produced or distributed at the recommendation of a person who is paying for such express advocacy and a candidate, candidate committee, or party committee that sends to such recommendation
- Cooperation consent does not include:
 - if candidates or political parties response to inquiry about such candidates or political parties position or legislative or policy issues
 - an expenditure for which the information material to the creation production distribution or undertaking of the expenditure was obtained from public available source.
 - an endorsement of a candidate
 - soliciting contributions for any committee
 - an expenditure for the use of commercial vendor or to a former employee of a candidate by a person making the expenditure if;
 - the commercial vendor or former employee has provided political services to such candidate during 120 days immediately preceding the expenditure
 - the firewall was established and implemented by the person making the expenditure; and
 - the firewall is designed and implemented to prohibit the flow of information between employees or consultants providing services for the person making the expenditure and those employees or consultants who are currently providing or previously provided services to such candidate; and
 - an expenditure for the use of commercial vendor or to a former employee of the candidate by a person making the expenditure and the commercial vendor or former employee has not provided political services to such candidate during the 120 days immediately preceding the expenditure
- HB 2206 also amended the definition of political committee:
 - Any entity, including any combination of two or more individuals who are not married to one another or any person other than an individual, the major purpose of which is to make contributions for expenditures that in the aggregate exceed \$3000 during any one calendar year and that satisfies one of the following:

- States in such entities of articles of incorporation bylaws or in any resolution adopted by the board of directors for such entity that the major purpose of such entity is to elect state or local county candidates through express advocacy and contributions to candidate campaigns and political parties: or
 - spends not less than 50% of such entities total program spending on contributions or expenditures during the period of time such entity has existed or if such entity has existed for more than five years during the immediate preceding 5 years.
 - Political committee does not include a candidate committee or party committee.
 - Total program spending means the aggregate expenditures of all program activities including:
 - all disbursements for contributions and expenditures; and
 - expenditures for fundraising communications that expressly advocate the nomination election or defeat of a candidate or candidates for state and local office.
 - Program spending does not include:
 - expenditures for volunteer time or expenses
 - administrative expenses; or
 - any other fundraising expenses
- HB 2206 also raises the aggregate amount of an independent expenditure. Every person other than a candidate or candidate committee, party committee or political committee who makes an independent expenditure in an aggregate amount of \$1,000 or more within a calendar year shall file a statement of independent expenditures with the Commission that includes the following:
 - the name and address of each person who receives payment in the aggregate amount that is in excess of \$500.00 for an independent expenditure or for the creation or distribution of an independent expenditure and
 - the date amount and purpose of each independent expenditure including the name and the office sought of each candidate identified an independent expenditure and if such independent expenditure was in support or opposition to such candidate
 - Each statement of independent expenditure shall be filed on or before the next succeeding date on which the reports are due to be filed under K.S.A 25-4148 add amendments thereto.
 - If the person makes an independent expenditure in an aggregate

amount of \$1000 or more in the same calendar year after filing a statement of independent expenditures, then a subsequent statement of independent expenditure shall be filed with the Commission.

- And finally, except for contributions made by a candidate to such candidates committee the person makes a contribution to a candidate, candidate committee, political committee or party committee such persons have no authority to control or otherwise direct the use of contribution no person shall make a contribution to a committee that is subject to a condition of any agreement or understanding between such person and such committee that such contribution or any portion thereof is to be subsequently contributed by such committee to another candidate committee political committee or party committee any agreement or understanding that receipt of contribution is conditioned on such contribution or some portion thereof being subsequently contributed by the receipt committee to another candidate committee political committee or party committee is hereby declared null and void should have no effect.
- Contribution in the name of another and contribution made by one person in the name of another means contribution made to a person by or through the name of another person for the purpose of concealing the original source of any monies reported on any report or statement that is required to be filed under the Campaign Finance Act.
- Such contributions shall not include any contributions, expenditures or transfers of monies that are subject to the requirements of campaign Finance Act that are made by an individual or committee that is otherwise reporting such contribution, expenditure or transfer on the report statement filed pursuant to the campaign finance act.

HB 2106

HB 2106 is an act concerning campaign finance relating to support for opposition to proposed amendments to the Kansas constitution and banning contributions from foreign nationals amending K.S.A. 25-4180.

Every person who engages in the activity promoting or opposing the adoption or repeal of any provision of the constitution of the state of Kansas who accepts money or property for the purpose of engaging in such activity shall make an annual report to the Secretary of State of individual contributions or contributions in kind in in aggregate amount of value in excess of \$50 received during the preceding calendar year for such purposes. In the past these reports contained such things as name and address of each contributor for the activity in the amount or value of the

individual contribution made together with the total value of all contributions received.

Each person who submits a report shall now certify that

- such person has not knowingly accepted contributions or expenditures either directly or indirectly from a foreign national; and
- each donor named in such report is not a foreign national and has not knowingly accepted contributions or expenditures either directly or indirectly from any foreign national that in aggregate exceeds \$100,000 within the four-year period immediately preceding the date of such donor's contribution or expenditure.
- Each person who accepts contributions or expenditures shall require each donor to certify that such donor is not a foreign national and has not knowingly accepted contributions or expenditures either directly or indirectly from any foreign national in an aggregate exceed \$100,000 within the four-year period immediately preceding the date such donor's contribution or expenditures.
- Each person making an independent expenditure for such activity shall within 48 hours of making such expenditures certify to the Commission that the person has not knowingly accepted any monies either directly or indirectly from a foreign national that in aggregate exceed \$100,000 within the four-year period immediately preceding the date of such personal expenditure which will not accept any such monies during the remainder of the calendar year in which the question of amending the constitution of the State of Kansas is on the ballot
- no person shall except directly or indirectly any contribution or expenditure from a foreign national made for any activity promoting or opposing adoption or repeal of any provisions of the constitution the State of Kansas

Foreign national means:

- an individual who is not a citizen or lawful permanent resident of the United States
- a government or subdivision of a foreign country or municipality thereof
- a foreign political party
- and entity such as the partnership, association, corporation, organization or other combination of persons that is organized under the laws of or has its principal place of business in a foreign country
- any United States entity such as partnership, association, corporation, organization that is wholly or majority owned by any foreign national unless 1) any contribution or expenditure that such entity makes is derived entirely from funds generated by such United States entities United States operations and 2) all decisions concerning the contribution or expenditures are made by individuals who are United States citizens or permanent residents except for setting overall budget amounts

Organization & Operation

The Commission's efforts focus on full compliance with the Kansas campaign finance, conflict of interests, and lobbying statutes. Each year the Commission receives thousands of financial disclosure reports filed by candidates, political and party committees, public officials, and lobbyists. Staff time is devoted to assuring the accurate and timely disclosure of required financial information about those in state and local government. The processing and evaluation of filed reports and statements and an analysis of the supporting records, where appropriate, are crucial to the Commission's efforts. It is through the initial and comprehensive review of these reports, and the later audit and investigation, when necessary, that the Commission can determine compliance with the laws.

The Commission's work encompasses five areas:

- (1) education and public awareness,
- (2) advisory opinions,
- (3) reviews and audits,
- (4) enforcement (including conducting investigations, the filing of complaints, holding public hearings, and assessing civil penalties), and
- (5) general administrative activities.

Education & Public Awareness

The Commission's goal remains to improve communications regarding the reporting requirements of those subject to one or more of the disclosure laws and to increase public awareness with respect to the impact and importance of information contained in the reports filed. The Commission's website has become an efficient instrument for disseminating and distributing Commission information. Information concerning the Commission, the advisory opinions it issues, scanned copies of state level candidate, party committee and political action committee campaign finance reports, campaign finance and lobbying reporting forms, and campaign election and lobbying statistics can be found at <https://kpsc.kansas.gov>.

The Commission utilizes informational brochures, the Internet, the news media, and speaking engagements to inform not only those under the Commission's jurisdiction, but also the public about the laws and their meaning. Statistical information is summarized and printed, in addition to being posted on the Commission's website, in the areas of campaign finance and lobbying. However, most time in this area is devoted to informing those directly covered by the

laws of their duties and responsibilities. To accomplish this task, the Commission conducts informational seminars, and prepares and distributes handouts, campaign finance handbooks, lobbying handbooks, and conflict of interest laws brochures. In addition, staff fields calls to provide information and advice. In FY 2025 the Commission's staff made 3 presentations, which is lower than normal but was due to the Commission being without an Executive Director for several months. The Commission is working towards providing electronic access to training materials to reach all individuals subject to the Public Disclosure Commission's jurisdiction.

Advisory Opinions

Advisory opinions are issued by the Commission to clarify the application of the statutes in a particular situation. The Commission can issue these opinions on its own initiative or in response to individual inquiries. If an individual requests an opinion and conducts themselves according to the guidelines in the opinion, they are presumed to be in compliance with the law.

Two opinions were issued in FY 2025 in response to inquiries. Since the Commission was established in 1974 through June 30, 2025, the Commission has issued a total of 1,264 advisory opinions. A synopsis of the advisory two opinions issued in FY 2025 can be found at the conclusion of this report.

Review & Audit Program

Complete, accurate and timely disclosure of certain kinds of financial information by candidates, elected officials, state employees, and lobbyists is the key requirement of the Campaign Finance Act and ethics laws. Active review and auditing of reports is essential for the proper administration of the law.

CAMPAIGN FINANCE

In the area of campaign finance, the Commission's procedures include a preliminary review and a comprehensive post-election desk review of all receipts and expenditures reports filed. In addition, a certain number of campaigns and committees are selected for field audits.

Candidates, party committees, and political committees filed 3,549 receipts and expenditures reports in FY 2025. All receipts and expenditures reports received a comprehensive desk review.

Additionally, staff processed 545 state candidates, 90 county candidates, 153 first-class city candidates, and 407 party and political action committees. The candidates, their treasurers, and the party and political committee officers all received handbooks, guides, statutes, and other material to assist them in understanding their responsibilities under the Campaign Finance Act.

Audits

Audits of the records of candidates and political action committees are conducted using generally accepted auditing standards and are conducted on a priority basis. Accorded first priority are situations involving formal complaints. The next priority is assigned to situations in which it is necessary to clarify problems identified during the desk reviews. A general investigation may also be authorized at this point.

Finally, a random sample of candidates and committees is audited. If a candidate is selected for a random audit, their opponent is also examined. In FY 2025, there were 3 campaign finance audits conducted.

FY 2025 Campaign Finance Statistics

- Candidates for 2025 State Office - 545
- Carryover State Candidates – 173
- Candidates for 2025 County Office – 90
- Carryover County Candidates - 25
- Candidates for 2025 First Class City Office – 153
- Carryover First Class City Candidates – 95
- Political Action Committees – 223
- Party Committees - 184
- Campaign Finance Reports Filed – 3,549
- Failure to File Notices Issued – 239
- Error and Omission Notifications Issued - 544

CONFLICT OF INTERESTS

The Kansas conflict of interest's statutes provide for (1) the filing of statements of substantial interests; (2) a code of conduct making it illegal for state officials and employees to be involved in certain conflicts; and (3) the issuance of advisory opinions.

The Commission's staff processed and reviewed 6,434 financial disclosure statements filed by state officers, state employees, and elected officials in FY 2025. Throughout the year, staff update computer databases as appointments are made, officials resign or their terms end, and new positions are created. Financial disclosure forms and instructions are mailed to new appointees and candidates as the Commission receives official notice of their appointment or eligibility. Thereafter, forms and instructions are emailed or mailed on an annual basis to all persons subject to the filing requirements. All financial disclosure statements are public records and may be reviewed during regular business hours in the Secretary of State's office or on the Secretary of State's website. Those required to file Statements of Substantial Interests are elected state officials and candidates for such office, individuals whose appointments are subject to confirmation by the Senate, general counsels for state agencies, and state officers, employees, and members of boards, councils or commissions meeting the definition of a "designee" and so listed by the head of their agency.

2025 Statements of Substantial Interests Filings

- Employees Listed as Designees – 5,865
- Elected Officials – 188
- Appointees Subject to Senate Confirmation – 17
- Board Members Listed as Designees – 332
- General Counsels - 32

The conflict statutes are of fundamental importance to the workings of state government. They draw the line between private interests and the public trust which must be guarded carefully. Efforts to clarify and enforce the line are increasingly important as public concern mounts over abuses of the public trust.

Many state officials and employees are in a position to make or influence decisions which could directly affect their personal interests. The state conflict of interest laws prohibit such activity. To assist these individuals, the Commission issues advisory opinions upon its own initiative and upon the request of any person to whom the relevant law applies.

REPRESENTATION CASE DISCLOSURE

There were zero Representation Case Disclosure Statements filed in FY 2025. It is possible that individuals required to file such statements have not done so. However, given the structure of the statutory requirements, there is no way of knowing who should file such statements.

LOBBYING

There are 571 lobbyists registered for calendar year 2025 as of November , 2025. This compares with the total of 616 registered lobbyists in calendar year 2024. Of the 571 registered, some are registered on behalf of more than one person or organization. To date, 2,169 organizations or persons have been represented this year. This compares to 2,096 organizations represented by a lobbyist in 2024. The Commission's statistical analysis of the lobbyist employment and expenditures reports filed shows that this year, \$1,398,560 has been spent on lobbying activities through 2025, and data for September-December is not reported until January 2026. Registered lobbyists are required to file a lobbyist employment and expenditures report six times a year. These reports show expenditures if the lobbyist spent more than \$100 in a reporting period. To date this calendar year, 4,603 Lobbyist Employment and Expenditures Reports have been filed. A lobbyist can file an Affidavit of Exemption from filing the Lobbyist Employment and Expenditures Report if they do not expend in excess of \$100 in any reporting period.

Lobbyist Registrations and Expenditures

To Date for Calendar Year 2024

- Number of Registered Lobbyists – 571
- Number of Lobbyist Registration Statements Filed – 2,169
- Number of Reports Filed by Lobbyists – 4,603
- Total of Expenditures for January-August 2025 – \$1,398,560
- Total Expenditures for 2024: \$1,330,788
- Number of Failure to File Notices Issued – 55

Enforcement

INVESTIGATIONS

In FY 2025, the Commission addressed 11 investigations, excluding matters that are resolved quickly with letters of warning or caution. Investigations can be conducted prior to a complaint being filed or following the filing of a complaint. Inquiries and investigations remain confidential until a complaint has been filed and a probable cause determination has been made regarding the complaint. Whenever an investigation does not disclose facts sufficient to warrant further action, the Commission may issue a report concerning the findings of the Commission to the person or persons investigated. This report can be made public by the person or persons investigated.

COMPLAINTS

There were 21 complaints filed in FY 2025. Seventeen complaints were dismissed on the basis that there was insufficient evidence to support a probable cause determination or were dismissed after being set for hearing. Four complaints had a public hearing. Two complaints are ongoing. It should be understood that after an investigation, if the Commission concludes there is no evidence to establish probable cause that there was an intentional violation of law, a complaint is dismissed and no public hearing is held. The determination as to whether an intentional violation has occurred is a decision which is not reached until the conclusion of a public hearing. Anyone who suspects that any of the provisions administered by the Commission have been violated may file a complaint in writing with the Commission.

CIVIL PENALTIES & FINES

The statutes enforced by the Commission provide for the assessment of civil penalties for failure to file certain reports or statements under the campaign finance, lobbying and state conflict of interest statutes. Individuals can be subject to a \$10 per day penalty for each day the report or statement remains unfiled up to a maximum of \$300. Since 2018, for primary and general election campaign finance reports, as well as for lobbyist expenditure reports, the civil penalty is \$100 for the first day and \$50 for each day the report remains unfiled up to a maximum of \$1000. The Commission is authorized to waive any imposed civil penalty upon a finding of good cause. As of January 25, 2024, "good cause" can mean medical circumstances that prevented timely filing, financial hardship, natural disaster or theft making timely filing impossible, or other unique circumstances that did not arise from the filer's delay or

negligence. There were civil penalties totaling \$34,560 assessed and \$1,850 in civil penalties waived in FY 2025. The Commission collected \$22,346.60 in civil penalties. Some civil penalties which were assessed in prior years were collected in FY 2025. Some of the civil penalties assessed in FY 2025 still remain outstanding.

In addition to any other penalty prescribed under the campaign finance, lobbying or state conflict of interest statutes, the Commission can assess a civil fine not to exceed \$5,000 for the first violation, \$10,000 for the second violation and \$15,000 for the third and each subsequent violation. Before a civil fine can be assessed, the person must be given proper notice and an opportunity to be heard. Civil fines in the amount of \$1,560 were assessed in FY 2025 as a result of civil fine hearings. Of this amount, none was waived and \$548.94 has been paid. In FY 2025, a total of \$548.94 has been collected in fines, which includes amounts collected from fines assessed prior to FY 2025.

FY 2025 Civil Penalties and Fines	
Campaign Finance Civil Penalties Assessed -	\$28,510
Lobbying Civil Penalties Assessed -	\$6,050
Statement of Substantial Interests Civil Penalties Assessed -	\$0 Total
Civil Penalties Assessed -	\$34,560
Total Civil Penalties Waived -	\$1,850 Total
Civil Penalties Collected -	\$22,346.60
Total Civil Fines Assessed -	\$1,560 Total
Civil Fines Waived -	\$0.00 Total Civil
Fines Collected -	\$548.94

Commission Recommendation

The Commission is directed by statute to make recommendations to the Governor and Legislature. It recognizes that any major piece of legislation periodically needs revision, modification, and in some cases, major changes. To that end, the Commission makes the following recommendations.

The accompanying legislative recommendations should not be read to imply generalized support of or opposition to potential legislative changes not included within these recommendations.

1. Electronic Filing for State Candidates

K.S.A. 25-4148 permits state and local candidates, other than for statewide office, to file their campaign finance reports on paper or electronically. Candidates for statewide office must file all forms electronically. Requiring electronic campaign finance reporting would provide a wide variety of benefits, including but not limited to:

- Cost and efficiency savings regarding data entry reductions and more rapid report processing,
- Cost savings from decreased numbers of Error and Omission Notices sent due to errors that could be prevented by filling fields in an electronic form such as calculation errors and required fields being left blank,
- Decreased costs for printing forms and reports,
- Increased accuracy of data presented to the public as it would reduce avenues for errors, and
- Increased transparency and decreased time delay in presenting campaign finance data to the public.

Due to these benefits and others, the Commission believes that significant benefits warrant requiring electronic submission of all campaign finance reports for state office.

The Commission supports the granting of exemptions for good cause at the discretion of the Executive Director. Furthermore, the Commission does not oppose a delayed initiation date of the requirement until the next election cycle if needed.

2. Support of Federal Candidates

Currently, Kansas campaign finance law strictly prohibits using any funds to benefit a federal candidate:

Any political funds which have been collected and were subject to the reporting requirements of the campaign finance act shall not be used in or for the campaign of a candidate for a federal elective office.

K.S.A. 25-4153(f). The Commission does not see an anticorruption benefit to prohibiting state party committees, county party committees, and PACs from engaging in this sort of activity. As such, the Commission recommends repealing this subsection. Candidates are already prohibited from spending their funds to benefit other candidates per K.S.A. 25-4157a, which would otherwise be the only reason to preserve this subsection.

3. Make PACs and party committees responsible for report filing

Both candidates and treasurers are legally responsible for ensuring their report is filed properly and timely. Due likely to a drafting oversight, only treasurers are responsible for the proper and timely filing of PAC and party reports. This creates innumerable problematic situations that limit the ability of the Ethics Commission to provide the transparency to Kansans that is required by law. This statutory correction would be rather simple and would apply the same language to PACs and party committees that apply to candidates, ensuring that the chairperson would be responsible for report filing.

Appendix I

**SUMMARY
OF
ADVISORY OPINION
ISSUED IN
FY 2025**

Opinion No. 2024-02 – Issued August 29, 2024 [Campaign Finance]

A person must register as a lobbyist in Kansas if they expend more than \$1,000.00 for lobbying on behalf of a client, regardless of whether the legislature is in session. The process for a nonprofit organization to register a lobbyist is no different than the process for any other person under K.S.A. 46-265 EdChoice does not fall within the narrow K.S.A. 46-237(h) exception for entities established to serve, inform, educate, and strengthen legislatures in all states.

Opinion No. 2024-03 – Issued November 20, 2024 [Conflict of Interest]

A state employee whose job duties include regulation oil and gas wells for the Kansas Corporation Commission may create a Geological Evaluation and Prospect Business so long as the employee complies with the relevant state governmental ethics law. A state employee who creates Business A that transacts with Business B has a substantial interest in Business B if the employee is compensated by Business A with over \$2,000.00 worth of fees or commissions associated with the transaction.

Appendix II

**STATISTICAL COMPARISON
OF LOBBYING
EXPENDITURES
2015-2025**

Statistical Comparison of Lobbying Expenditures 2014-24
(draft will be updated with current year numbers)

Year	Number of Lobbyists/Registrations		Food and Beverage	Recreation	Entertainment Gifts and Honoraria	Mass Media	Communications	Other	Total
2014	548	1585	\$523,393	\$15,813	\$24,495	\$507,340	\$104,323	\$12,037	\$1,187,401
2015	557	1672	\$570,815	\$14,926	\$21,532	\$609,551	\$505,443	\$23,242	\$1,745,509
2016	552	1491	\$456,850	\$9,271	\$9,491	\$144,365	\$370,759	\$3,074	\$993,810
2017	556	1520	\$564,296	\$8,360	\$20,367	\$134,048	\$766,018	\$13,110	\$1,506,199
2018	538	1478	\$527,483	\$6,993	\$7,553	\$76,192	\$309,068	\$13,781	\$941,071
2019	560	1543	\$500,852	\$4,470	\$8,775	\$126,785	\$664,674	\$18,941	\$1,324,497
2020	558	1650	\$384,523	\$3,461	\$19,376	\$28,377	\$344,664	\$14,066	\$794,467
2021	581	1800	\$250,858	\$9,047	\$20,375	\$13,302	\$152,915	\$2,330	\$448,827
2022	598	1892	\$397,390	\$6,087	\$10,919	\$78,424	\$56,329	\$5,858	\$555,007
2023	623	1921	\$593,053	\$11,235	\$22,594	\$41,175	\$221,890	\$12,384	\$902,331
2024 YTD	616	2096	\$592,881	\$6,780	\$16,895	\$220,076	\$481,756	\$12,400	\$1,330,788

STATE OF KANSAS



Administration of Campaign Finance,
Conflict of Interest & Lobbying Laws

901 S. Kansas Ave
Topeka, KS 66612
Phone: (785) 296-4219
Fax: (785) 296-2548

PUBLIC DISCLOSURE COMMISSION

<https://kpdcc.kansas.gov>

TO: Commission Members
FROM: Commission Staff
DATE: October 22, 2025
RE: Candidate and Treasurer Civil Penalties

The following individuals failed to file reports by the due date for penalty free filing. K.S.A. 25-4152 provides that a certified notice shall be sent, and that the individual shall have 15 days from the date of such notice to file the report. After that date, the civil penalty is \$10 per day up to a maximum of \$300. The following individuals did not file in a timely manner:

<u>Name</u>	<u>Date Filed</u>	<u>Days Late</u>	<u>Amount</u>
Completed Appointment of Treasurer Form			
Travis Hitt, Candidate City Commission	N/A	30+	\$300

STATE OF KANSAS



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Conflict of Interest & Lobbying Laws

901 S. Kansas Ave
Topeka, KS 66612
Phone: (785) 296-4219
Fax: (785) 296-2548

PUBLIC DISCLOSURE COMMISSION

<https://kpdc.kansas.gov>

TO: Commission Members
FROM: Commission Staff
DATE: October 22, 2025
RE: Lobbyist Civil Penalties

The following individuals failed to file the required report by the due date for penalty free filing. K.S.A. 46-280 provides that a certified notice shall be sent to a lobbyist failing to file any required report, and that the lobbyist shall have 2 days from the day the notice was sent to file the report. After that date, the civil penalty is \$100 the first day and \$50 for each subsequent day up to a maximum of \$1,000. The following individuals did not file in a timely manner:

Name	Date Filed	Days Late	Amount
September 10, 2025, Lobbyist Employment and Expenditure Report			
Matt Fletcher, Lobbyist Interhab Inc	9/15/2025	1	\$100
Idalia Shuman, Lobbyist Kansas NEA	9/15/2025	1	\$100
Steve Solmon, Lobbyist TFI Family Service	9/15/2025	1	\$100
Michael Steiner, Lobbyist Susan G Komen	9/16/2025	1	\$100
Cheyenne Vandeventer, Students for Life Action	9/15/2025	1	\$100
Benjamin Jones, Lobbyist Union Pacific Railroad	9/23/2025	9	\$500
Colton Gibson, Lobbyist Act Education	9/25/2025	11	\$600

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Colton Gibson, Lobbyist	9/29/2025	12	\$5,200
Ruthie Barko, Lobbyist	10/2/25	18	\$950
TechNet			
Shanna Chamblee, Lobbyist	9/25/25	11	\$600
US Term Limits			
Lisa Horn, Lobbyist	9/30/25	16	\$850
Children's Mercy			
Taryn Jones	N/A	19+	\$1,000
Equality Kansas			
Rebecca Metz, Lobbyist	N/A	19+	\$1,000
Sisters of Charity of Leavenworth			

KANSAS PUBLIC DISCLOSURE COMMISSION WAIVER REQUEST FORM

Instructions

To be considered for a waiver request, this form and supplemental documentation must be completed and submitted within thirty (30) days of the assessment order pursuant to K.A.R. 19-4a-1. THIS FORM IS A PUBLIC DOCUMENT AND WILL BE INCLUDED IN PUBLIC MEETING MATERIALS. ANY PERSONALLY IDENTIFIABLE INFORMATION WILL BE REDACTED TO THE FULLEST EXTENT ALLOWED BY LAW, PURSUANT TO K.S.A. 45-215 THROUGH K.S.A. 45-223. The intentional filing of false information on this form is a class A misdemeanor. **NOTE:** The following reasons ARE NOT sufficient:

- No activity during the reporting period.
- Previous compliance or being a first-time filer.
- No longer with the committee, campaign, or organization.
- Loss of primary or withdrawal of candidacy.

Name Alisen Pappalardo filing on behalf of Alan Mantel	Position Alisen(CCO), Alan (Managing Partner)
Associated Organization, Office Sought, or Lobbying Client(s) TruArc Partners, LP	

Please select the appropriate form or report.

- Appointment of Treasurer (Candidate or Candidate Committee)
- Statement of Organization (Political Action or Party Committee)
- Receipts & Expenditures Report (Candidate or Committee)
- Employment & Expenditures Report (Lobbyist)
- Registration (Political Action Committee or Lobbyist)
- Statement of Substantial Interests (Public Officials)

FOR OFFICE USE ONLY
Report Due
Failure to File Notice Sent
Report Received
Date Assessed
Amount Assessed

Please select all that apply and provide an accompanying explanation in the space provided.

Categories of Good Cause	Supplemental Documentation Examples
<input type="checkbox"/> Medical Circumstances of a person essential to filing or their immediate family member that caused the delay in filing.	Doctor's statement with date(s), hospital bills, police incident report, death certificate/obituary, etc.
<input type="checkbox"/> Financial Hardship - the assessed civil penalty creates an undue financial burden.	The financial hardship declaration <u>must</u> be completed.
<input type="checkbox"/> Natural Disaster or Theft making timely filing impossible due to the unavailability of records.	Police incident, fire, or insurance report(s) with dates provided and the details of the loss or damage.
<input checked="" type="checkbox"/> Other Unique Circumstances not previously mentioned that did not arise from the filer's delay or negligence.	Any documentation that will substantiate the reason as to why the filing was delayed.

Additional Explanation

As Chief Compliance Officer, I file these reports on behalf of the two registered lobbyists at the Firm, TruArc Partners, LP. On April 7th, I attempted to file both March and April reports for Alan Mantel and Townsend Bancroft. The two reports for Townsend Bancroft went through, but it appears as though only the March report for Alan Mantel went through. It shows in your system that I logged on 4/7 at 7:33am and 7:56am. I typically file the reports one month at a time, but I was pregnant then and wanted to make sure the reports were filed timely (not knowing when I would be having the baby), so I filed them early. I am diligent with the reports and always file on time. I would appreciate it you would consider a waiver to the civil penalty given the circumstances. Please let me know if there is anything else you need.

I swear, or affirm, under penalty of perjury, that the foregoing information is true and correct. Further, I understand that some or all of the information included on and with this declaration may be made publicly available under the Kansas Open Records Act (K.S.A. 45-215 through K.S.A. 45-223).

Executed in New York County, State of New York, on the 17 day of September, 2025.



Signature

Submitting the Form

This form and related documents may be emailed to KPDC@ks.gov or mailed/delivered to:

Kansas Public Disclosure Commission
901 S. Kansas Ave.
Topeka, KS 66612

FOR OFFICE USE ONLY

Large empty rectangular area for office use.

STATE OF KANSAS



Administration of Campaign Finance,
Conflict of Interest & Lobbying Laws

901 S. Kansas Ave
Topeka, KS 66612
Phone: (785) 296-4219
Fax: (785) 296-2548

PUBLIC DISCLOSURE COMMISSION

<https://kpdcc.kansas.gov>

August 28, 2025

Alan Mantel, Lobbyist
TruArc Partners
545 Madison Ave, 10th Floor
New York, NY 10022

Dear Mr. Mantel:

Your May 10, 2025, Lobbyist Employment and Expenditures Report was not filed in a timely manner; therefore, **you are assessed a civil penalty of \$250.00**. K.S.A. 46-280 provides those individuals with outstanding reports or statements "shall pay to the state a civil penalty . . . for each day that such person remains unregistered or that such report or statement remains unfiled[.]"

The statute provides for the automatic assessment of \$100.00 for the first day and \$50 per day thereafter for each day the required report remains unfiled up to the maximum of \$1,00.00. The order assessing the civil penalty is enclosed. If you need assistance completing the report, please contact our office. Please send the payment to the Commission's office and we will forward it to the State Treasurer.

The Commission's rules and regulations state that any person who is assessed a civil penalty may request a waiver of the penalty. The Commission would have to receive such a request *within thirty days* after you have received the enclosed assessment order pursuant to K.A.R. 19-4a-1. If you do plan to request a waiver of the civil penalty, a guidance document detailing how to make a waiver request and the forms required for such request can be found on our website under the "Civil Penalty" tab.

If you have any questions pertaining to this matter, please do not hesitate to contact me.

Sincerely,

A handwritten signature in cursive script, appearing to read "Wade Wiebe".

Wade Wiebe
Executive Director

WW:dmm

Enclosure

STATE OF KANSAS



Administration of Campaign Finance,
Conflict of Interest & Lobbying Laws

901 S. Kansas Ave
Topeka, KS 66612
Phone: (785) 296-4219
Fax: (785) 296-2548

PUBLIC DISCLOSURE COMMISSION

<https://kpdcc.kansas.gov>

CIVIL PENALTY ASSESSMENT ORDER

Alan Mantel, Lobbyist TruArc Partners, is directed to pay the State of Kansas two hundred fifty dollars (\$250) for failing to file the May 10, 2025, Lobbyist Employment and Expenditures Report as required by K.S.A. 46-268 in the time period specified in the notification of failure to file sent by certified mail. The basis for computation is one hundred dollars (\$100) for the first day and fifty dollars (\$50) per day thereafter for each day the required report remains unfiled up to a maximum of one thousand dollars (\$1,000) as set forth in K.S.A. 46-280.

The Executive Director shall serve this order in the same manner as the notification of failure to file. As provided by the Kansas Act for Judicial Review, K.S.A. 77-601 *et seq.*, judicial review of this order may be had by filing a petition with the appropriate district court. Such petition for judicial review shall be served upon the Executive Director for the Commission at the above address.

IT IS SO ORDERED

August 27, 2025

Date

A handwritten signature in black ink, appearing to read "Nick Hale", written over a horizontal line.

Nick Hale, Chairman

Filed 5/20

STATE OF KANSAS

Administration of
Campaign Finance,
Conflict of Interest
& Lobbying Laws



901 S. Kansas Avenue
Topeka, Kansas 66612
(785) 296-4219 (phone)
(785) 296-2548 (fax)

Civil Penalty
\$250
(1 day \$100
3 days \$50)

GOVERNMENTAL ETHICS COMMISSION

<https://ethics.kansas.gov>

Alan Mantel, Lobbyist
TruArc Partners
545 Madison Ave 10th Floor
New York NY 10022

May 13, 2025

Notification of Failure to File
The May 10, 2025, Lobbyist Employment and Expenditure Report

According to the Secretary of State's Office, you have failed to file the Lobbyist Employment and Expenditure Report due **May 10, 2025** (covering the period of April 2025) as required by K.S.A. 46-268. Such report must be completed and filed within five (5) days of the date of receipt of this notice to avoid a complaint being filed.

Failure to file the report **within two days** will result in the assessment of civil penalties. As provided by K.S.A. 46-280, you have until **May 15, 2025**, to comply with the reporting requirements before a civil penalty is imposed. The automatically imposed civil penalty is \$100 for the first day and \$50 per day thereafter for each day the required report remains unfiled. No civil penalty shall exceed \$1,000. Also, there are criminal penalties for intentionally failing to file. **It is unlawful to lobby when a current report has not been filed or is past due.** Unlawful lobbying is a class B misdemeanor.

Please electronically file the required report within five (5) days on the Secretary of State's website:
<https://sos.kansas.gov>

Your prompt attention to this notification is essential. Additional information or assistance may be obtained by writing or calling this office.

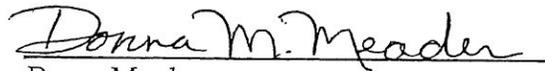
Sincerely,

Jessica White
Lobbyist Coordinator

CERTIFICATE OF SERVICE

This is to certify that on the 28th day of August 2025, the foregoing Civil Penalty was deposited in the U.S. mail, first class certified mail postage prepaid, sign return receipt requested, **and** deposited in the U.S. mail, first class postage prepaid addressed to the following:

Alan Mantel, Lobbyist
TruArc Partners
545 Madison Ave, 10th Floor
New York, NY 10022



Donna Meader
Office Manager
Kansas Public Disclosure Commission
901 S. Kansas Avenue
Topeka, Kansas 66612
Tel. 785-296-4219
Email: KPDC@ks.gov

STATE OF KANSAS



Administration of Campaign Finance,
Conflict of Interest & Lobbying Laws

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Topeka, KS 66612
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PUBLIC DISCLOSURE COMMISSION

<https://kpdc.kansas.gov>

October 7, 2025

Lisa Horn, Lobbyist
Children's Mercy
2401 Gillham Road
Kansas City, Mo 64108

Dear Ms. Horn:

Your September 10, 2025, Lobbyist Employment and Expenditures Report was not filed in a timely manner; therefore, **you are assessed a civil penalty of \$850.00**. K.S.A. 46-280 provides those individuals with outstanding reports or statements "shall pay to the state a civil penalty . . . for each day that such person remains unregistered or that such report or statement remains unfiled[.]"

The statute provides for the automatic assessment of \$100.00 for the first day and \$50 per day thereafter for each day the required report remains unfiled up to the maximum of \$1,00.00. The order assessing the civil penalty is enclosed. If you need assistance completing the report, please contact our office. Please send the payment to the Commission's office and we will forward it to the State Treasurer.

The Commission's rules and regulations state that any person who is assessed a civil penalty may request a waiver of the penalty. The Commission would have to receive such a request *within thirty days* after you have received the enclosed assessment order pursuant to K.A.R. 19-4a-1. If you do plan to request a waiver of the civil penalty, a guidance document detailing how to make a waiver request and the forms required for such request can be found on our website under the "Civil Penalty" tab.

If you have any questions pertaining to this matter, please do not hesitate to contact me.

Sincerely,

A handwritten signature in black ink, appearing to read "Wade Wiebe".

Wade Wiebe
Executive Director

STATE OF KANSAS



Administration of Campaign Finance,
Conflict of Interest & Lobbying Laws

901 S. Kansas Ave
Topeka, KS 66612
Phone: (785) 296-4219
Fax: (785) 296-2548

PUBLIC DISCLOSURE COMMISSION

<https://kpsc.kansas.gov>

CIVIL PENALTY ASSESSMENT ORDER

Lisa Horn, Lobbyist Children's Mercy, is directed to pay the State of Kansas eight hundred and fifty dollars (\$850) for failing to file the September 10, 2025, Lobbyist Employment and Expenditures Report as required by K.S.A. 46-268 in the time period specified in the notification of failure to file sent by certified mail. The basis for computation is one hundred dollars (\$100) for the first day and fifty dollars (\$50) per day thereafter for each day the required report remains unfiled up to a maximum of one thousand dollars (\$1,000) as set forth in K.S.A. 46-280.

The Executive Director shall serve this order in the same manner as the notification of failure to file. As provided by the Kansas Act for Judicial Review, K.S.A. 77-601 et seq., judicial review of this order may be had by filing a petition with the appropriate district court. Such petition for judicial review shall be served upon the Executive Director for the Commission at the above address.

IT IS SO ORDERED

October 7, 2025

Date

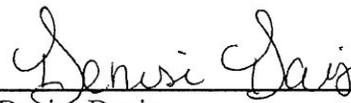
A handwritten signature in black ink, appearing to read "Nick Hale", written over a horizontal line.

Nick Hale, Chairman

CERTIFICATE OF SERVICE

This is to certify that on the 7th day of October 2025, the foregoing Civil Penalty was deposited in the U.S. mail, first class certified mail postage prepaid, sign return receipt requested, **and** deposited in the U.S. mail, first class postage prepaid addressed to the following:

Lisa Horn Lobbyist
Children's Mercy
2401 Gillham Road
Kansas City, MO 64108



Denise Davis
Kansas Public Disclosure Commission
901 S. Kansas Avenue
Topeka, Kansas 66612
Tel. 785-296-4219
Email: KPDC@ks.gov

**KANSAS PUBLIC DISCLOSURE COMMISSION
WAIVER REQUEST FORM**

Instructions

To be considered for a waiver request, this form and supplemental documentation must be completed and submitted within thirty (30) days of the assessment order pursuant to K.A.R. 19-4a-1. THIS FORM IS A PUBLIC DOCUMENT AND WILL BE INCLUDED IN PUBLIC MEETING MATERIALS. ANY PERSONALLY IDENTIFIABLE INFORMATION WILL BE REDACTED TO THE FULLEST EXTENT ALLOWED BY LAW, PURSUANT TO K.S.A. 45-215 THROUGH K.S.A. 45-223. The intentional filing of false information on this form is a class A misdemeanor. **NOTE:** The following reasons ARE NOT sufficient:

- No activity during the reporting period.
- Previous compliance or being a first-time filer.
- No longer with the committee, campaign, or organization.
- Loss of primary or withdrawal of candidacy.

Name Lisa Horn	Position Director, Government Relations
Associated Organization, Office Sought, or Lobbying Client(s) Children's Mercy Kansas City	

Please select the appropriate form or report.

- Appointment of Treasurer (Candidate or Candidate Committee)
- Statement of Organization (Political Action or Party Committee)
- Receipts & Expenditures Report (Candidate or Committee)
- Employment & Expenditures Report (Lobbyist)
- Registration (Political Action Committee or Lobbyist)
- Statement of Substantial Interests (Public Officials)

FOR OFFICE USE ONLY
Report Due
Failure to File Notice Sent
Report Received
Date Assessed
Amount Assessed

Please select all that apply and provide an accompanying explanation in the space provided.

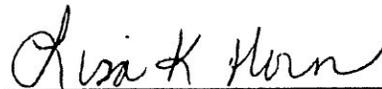
Categories of Good Cause	Supplemental Documentation Examples
<input type="checkbox"/> <u>Medical Circumstances</u> of a person essential to filing or their immediate family member that caused the delay in filing.	Doctor's statement with date(s), hospital bills, police incident report, death certificate/obituary, etc.
<input type="checkbox"/> <u>Financial Hardship</u> - the assessed civil penalty creates an undue financial burden.	The financial hardship declaration <u>must</u> be completed.
<input type="checkbox"/> <u>Natural Disaster or Theft</u> making timely filing impossible due to the unavailability of records.	Police incident, fire, or insurance report(s) with dates provided and the details of the loss or damage.
<input checked="" type="checkbox"/> <u>Other Unique Circumstances</u> not previously mentioned that did not arise from the filer's delay or negligence.	Any documentation that will substantiate the reason as to why the filing was delayed.

Additional Explanation

Prior to leaving for several weeks of travel in September, I believed I had filed my lobbying report, which is why I was surprised to receive a Past Due reminder communication from the Lobbyist Coordinator. Upon receiving the reminder, I immediately made a good-faith effort to file on my mobile device while traveling. I usually file on my desktop and this was the first time filing the report on mobile. Apparently, I missed a final step and failed to file, although I was unaware I had not filed until the Lobbyist Coordinator called me weeks later to notify me that I had not filed and the ensuing penalty. I immediately successfully filed the report. Unfortunately, the letter informing me that I had not filed was sent to my place of employment, where I had not been for several weeks due to travel and working from home. Therefore, my penalty fees continued to increase to \$850. I have never failed to file my report in my 2.5 years of being a registered Kansas lobbyist. This was an unfortunate oversight and I would respectfully request that the penalty fee be waived or reduced.

I swear, or affirm, under penalty of perjury, that the foregoing information is true and correct. Further, I understand that some or all of the information included on and with this declaration may be made publicly available under the Kansas Open Records Act (K.S.A. 45-215 through K.S.A. 45-223).

Executed in Johnson County County, State of Kansas, on the 15th day of October, 2025.



Signature

Submitting the Form

This form and related documents may be emailed to KPDC@ks.gov or mailed/delivered to:

Kansas Public Disclosure Commission
901 S. Kansas Ave.
Topeka, KS 66612

FOR OFFICE USE ONLY

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KANSAS PUBLIC DISCLOSURE COMMISSION

WAIVER REQUEST FORM

Instructions

To be considered for a waiver request, this form and supplemental documentation must be completed and submitted within thirty (30) days of the assessment order pursuant to K.A.R. 19-4a-1. THIS FORM IS A PUBLIC DOCUMENT AND WILL BE INCLUDED IN PUBLIC MEETING MATERIALS. ANY PERSONAL IDENTIFYING INFORMATION WILL BE REDACTED TO THE FULLEST EXTENT REQUIRED BY LAW, PURSUANT TO K.S.A. 45-215 THROUGH K.S.A. 45-223. The intentional filing of false information on this form is a class A misdemeanor.

.....

- No activity during the reporting period.
- Previous compliance or being a first-time filer.
- No longer with the committee, campaign, or organization.
- Loss of primary or withdrawal of candidacy.

Name Idalia Shuman, rmb (rmb = Robin M. Bonsall)	Position Teaching & Learning Director
Associated Organization, Office Sought, or Lobbying Client(s) Kansas National Education Association	

Please select the appropriate form or report.

- Appointment of Treasurer (Candidate or Candidate Committee)
- Statement of Organization (Political Action or Party Committee)
- Receipts & Expenditures Report (Candidate or Committee)
- Employment & Expenditures Report (Lobbyist)
- Registration (Political Action Committee or Lobbyist)
- Statement of Substantial Interests (Public Officials)

FOR OFFICE USE ONLY
Report Due
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Report Received
Date Assessed
Amount Assessed

Please select all that apply and provide an accompanying explanation in the space provided.

Categories of Good Cause	Supplemental Documentation Examples
<input type="checkbox"/> <u>Medical Circumstances</u> of a person essential to filing or their immediate family member that caused the delay in filing.	Doctor's statement with date(s), hospital bills, police incident report, death certificate/obituary, etc.
<input type="checkbox"/> <u>Financial Hardship</u> - the assessed civil penalty creates an undue financial burden.	The financial hardship declaration <u>must</u> be completed.
<input type="checkbox"/> <u>Natural Disaster or Theft</u> making timely filing impossible due to the unavailability of records.	Police incident, fire, or insurance report(s) with dates provided and the details of the loss or damage.
<input checked="" type="checkbox"/> <u>Other Unique Circumstances</u> not previously mentioned that did not arise from the filer's delay or negligence.	Any documentation that will substantiate the reason as to why the filing was delayed.

Additional Explanation

All Kansas NEA Lobbyist Employment & Expenditures Reports, Registrations and/or Termination Statements are submitted by support staff member, Robin M. Bonsall. In preparation for new KNEA Lobbyist enrollment for 2026 and updating "the list," Robin's updated tasklist omitted Idalia Shuman, who had retired in May.

Sept. 10, 2025 - Robin submitted Lobbyist Employment & Expenditures Reports for the two "current" KNEA Lobbyists, covering May 1-August 31, 2025.

Sept. 11, 2025 - Jessica White, Lobbyist Coordinator for KPDC, emailed idalia.shuman@knea.org about filing ASAP. Anna Moon Bradley, KNEA's new Director of Teaching & Learning, who currently receives all emails forwarded from Idalia's old email, forwarded Jessica's email to Robin...who was out of the office until Sept. 15th.

Sept. 15, 2025 - After discovering Jessica's email and realizing her mistake, Robin submitted Idalia's final Lobbyist Employment & Expenditures Report covering May-Aug. 2025 as well as Idalia's Lobbyist Registration Termination Statement.

I swear, or affirm, under penalty of perjury, that the foregoing information is true and correct. Further, I understand that some or all of the information included on and with this declaration may be made publicly available under the Kansas Open Records Act (K.S.A. 45-215 through K.S.A. 45-223).

Executed in Shawnee County, State of Kansas, on the 21st day of October, 2025.

Karina K. Renna
Signature



Karina K. Renna
Notary Public
State of Kansas

Submitting the Form

This form and related documents may be emailed to KPDC@ks.gov or mailed/delivered to:

My Appl. Expires August 8, 2028

Kansas Public Disclosure Commission
901 S. Kansas Ave.
Topeka, KS 66612

FOR OFFICE USE ONLY

Large empty rectangular box for office use.

Re: Past Due September 10, 2025 Lobbyist Report

From Bonsall, Robin [KS] <robin.bonsall@knea.org>

Date Mon 9/15/2025 3:21 PM

To Jessica White [KPDC] <Jessica.White@ks.gov>; Bradley, Anna [KS] <anna.bradley@knea.org>

Cc Graham, Timothy [KS] <timothy.graham@knea.org>

Thank you, Jessica & Anna!

I'll take care of this today.

Best,

Robin B.

From: Jessica White [KPDC] <Jessica.White@ks.gov>

Sent: Thursday, September 11, 2025 1:10 PM

To: Bradley, Anna [KS] <anna.bradley@knea.org>

Cc: Bonsall, Robin [KS] <robin.bonsall@knea.org>; Graham, Timothy [KS] <timothy.graham@knea.org>

Subject: RE: Past Due September 10, 2025 Lobbyist Report

Thank you for the information. I will need a 2025 registration termination statement and final report from Idalia. Both forms can be found on the lobbyist portal on the KSOS's website. Be sure to put down the last date of lobbying as 5/31 on the termination report.

Let me know if you have any questions or need assistance with the forms.

Thanks!

Jessica White
Lobbyist Coordinator
Kansas Public Disclosure Commission
901 S Kansas Ave, Topeka, KS 66612
Phone: 785-291-3569
<https://kpdc.kansas.gov>

From: Bradley, Anna [KS] <anna.bradley@knea.org>

Sent: Thursday, September 11, 2025 11:20 AM

To: Jessica White [KPDC] <Jessica.White@ks.gov>

Cc: Bonsall, Robin [KS] <robin.bonsall@knea.org>; Graham, Timothy [KS] <timothy.graham@knea.org>

Subject: RE: Past Due September 10, 2025 Lobbyist Report

EXTERNAL: This email originated from outside of the organization. Do not click any links or open any attachments unless you trust the sender and know the content is safe.

Hi Jessica,
Idalia Shuman retired from Kansas NEA on May 31. I'm sharing this with Robin Bonsall and Tim Graham as they might be able to help with this request.

Best,
Anna Moon Bradley

Anna Moon Bradley
Director of Teaching and Learning
Kansas National Education Association
715 SW 10th Avenue Topeka KS 66612
785-232-8271

Kansas NEA - *Making Public Schools Great For Every Child!*

"Only the individual sender is responsible for the content of the message, and the message does not necessarily reflect the position or policy of the Kansas National Education Association or its affiliates."

From: Jessica White [KPDC] <Jessica.White@ks.gov>
Sent: Thursday, September 11, 2025 10:34 AM
To: Shuman, Idalia [KS] <Idalia.Shuman@knea.org>
Subject: Past Due September 10, 2025 Lobbyist Report

Hi Idalia, I do not have your September 10th lobbyist report.

Be sure to file ASAP.

Thanks!

Jessica White
Lobbyist Coordinator
Kansas Public Disclosure Commission
901 S Kansas Ave, Topeka, KS 66612
Phone: 785-291-3569
<https://kpdc.kansas.gov>

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**Kansas Public Disclosure
Commission**

STATE OF KANSAS



901 S. Kansas Avenue
Topeka, KS 66612
Office (785) 296-4219
Fax (785) 296-2548

KANSAS LOBBYIST REGISTRATION TERMINATION STATEMENT

Instructions: This statement may be filed by any lobbyist who terminates his or her lobbying activities and who wishes to terminate his or her registration as a lobbyist.

A. Name of Lobbyist: **IDALIA SHUMAN**
Address: **715 SW 10TH AVENUE** Phone: **(785) 232-8271**
City: **TOPEKA** State: **KS** Zip Code: **66612**

B. If employed or appointed, provide the following information about the employing or appointing person:

Name: **KANSAS NEA**
Address: **715 SW 10TH AVE** Phone: **(785) 232-8271**
City: **TOPEKA** State: **KS** Zip Code: **66612**

C. Date of termination of lobbying activities: **5/1/2025** - should be 5/31/2025

D. Person filing statement:

I understand that the intentional making of any false material statement herein is a class B misdemeanor.

Electronic Signature of person filing report

Electronically filed on: **9/15/2025** Name: **Idalia Shuman, rmb** Title: **Director of Teaching & Learning**



**Lobbyist Employment
& Expenditure Report**

Kansas Public Disclosure Commission
 901 S. Kansas Avenue
 Topeka, KS 66612
 Phone (785) 296-4219
 Fax (785) 296-2548
<https://kpdc.kansas.gov/>

Lobbyist Name: IDALIA SHUMAN
 Lobbyist Business Address: 715 SW 10TH AVENUE
 Filing City: TOPEKA State: KS Zip: 66612
 Report Daytime Phone: (785)232-8271 Fax: (785)232-6012

Period Covered/
Date Due

Check One	Date Due	Period Covered	Check if Amended
	5 / 10	April	
	2 / 10	January	
<input checked="" type="checkbox"/>	9 / 10	May through August	
	4 / 10	March	
	1 / 10	September through December	

Name of Client Name: KANSAS NEA
 Client, Client Address : 715 SW 10TH AVE
 Individual or Organization City: TOPEKA State: KS Zip: 66612
 on Whose Daytime Phone: (785)232-8271 Fax: (785)232-6012
 Behalf
 Report is *IF reportable expenditures for this period were \$100 or less, check the box*
 Being Filed *to the right and click 'Submit Report' at the bottom of the page.*

Expenditures

LINE	TYPE OF EXPENDITURE	TOTAL AMOUNT
1	FOOD & BEVERAGE (Schedule A)	0.00
2	RECREATION (Schedule B)	0.00
3	ENTERTAINMENT (Schedule C)	0.00
4	GIFTS (Schedule D)	0.00
5	HONORARIA & PAYMENTS	0.00
6	(Total of lines 3 through 5)	
7	MASS MEDIA COMMUNICATIONS	0.00
	COMMUNICATIONS TO INFLUENCE	
8	Legislative Action	0.00
9	Executive Action	0.00
10	(Total of lines 8 and 9)	
11	OTHER REPORTABLE EXPENDITURES	0.00
12	TOTAL EXPENDITURES THIS PERIOD	0.00

I understand there are civil penalties for late filing and that " the intentional failure to file this report as required by law or intentionally make any false statement herein is a class B misdemeanor.

Electronically filed on: 9/15/2025

Name of person filing report: **Idalia Shuman, rmb** Title: **Director of Teaching & Learning**

October 13, 2025

Wade Wiebe

Executive Director

Public Disclosure Commission

Dear Mr. Wiebe

I am writing in response to notification that I have been assessed a \$100 penalty for failure to file a routine report in a timely manner. I wanted to appeal that assessment and have attached here the Waiver Request Form to that effect. In my 15+ years as a registered lobbyist for one client (TFI Family Services), I have never lapsed in the any aspects of reporting. I did obtain notification of this late filing when I returned home from out-of-state travel between September 6th and 11th. I found the certified letter when I returned home and immediately filed.

Your notice of October 7, 2025, stated that "The order assessing the civil penalty is enclosed." However, it was not. I contacted your office and I understand that will be forthcoming. In the meantime, I wanted to forward this request along with the completed Waiver Request Form for your attention and consideration.

Thank you

A handwritten signature in black ink that reads "Steve Solomon, PhD". The signature is written in a cursive style with a large, stylized "S" and "P".

Steve Solomon, PhD

KANSAS PUBLIC DISCLOSURE COMMISSION

WAIVER REQUEST FORM

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45-223. The intentional filing of false information on this form is a class A misdemeanor. **NOTE:** The following reasons ARE NOT sufficient:

- No activity during the reporting period.
- Previous compliance or being a first-time filer.
- No longer with the committee, campaign, or organization.
- Loss of primary or withdrawal of candidacy.

Name Steve Solomon	Position Lobbyist
Associated Organization, Office Sought, or Lobbying Client(s) TFI Family Services	

Please select the appropriate form or report.

- Appointment of Treasurer (Candidate or Candidate Committee)
- Statement of Organization (Political Action or Party Committee)
- Receipts & Expenditures Report (Candidate or Committee)
- Employment & Expenditures Report (Lobbyist)
- Registration (Political Action Committee or Lobbyist)
- Statement of Substantial Interests (Public Officials)

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Please select all that apply and provide an accompanying explanation in the space provided.

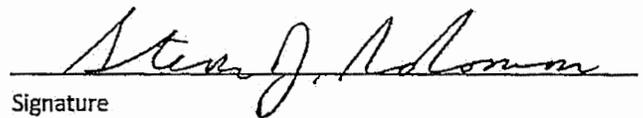
Categories of Good Cause	Supplemental Documentation Examples
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<input type="checkbox"/> <u>Financial Hardship</u> - the assessed civil penalty creates an undue financial burden.	The financial hardship declaration <u>must</u> be completed.
<input type="checkbox"/> <u>Natural Disaster or Theft</u> making timely filing impossible due to the unavailability of records.	Police incident, fire, or insurance report(s) with dates provided and the details of the loss or damage.
<input checked="" type="checkbox"/> <u>Other Unique Circumstances</u> not previously mentioned that did not arise from the filer's delay or negligence.	Any documentation that will substantiate the reason as to why the filing was delayed.

Additional Explanation

I was out of the state from 9/6-9/11. The notice was waiting for me and I sent the report 9/12.

I swear, or affirm, under penalty of perjury, that the foregoing information is true and correct. Further, I understand that some or all of the information included on and with this declaration may be made publicly available under the Kansas Open Records Act (K.S.A. 45-215 through K.S.A. 45-223).

Executed in Douglas County, State of Kansas, on the 10th day of October, 2025.


Signature

Submitting the Form

This form and related documents may be emailed to KPDC@ks.gov or mailed/delivered to:
Kansas Public Disclosure Commission
901 S. Kansas Ave.
Topeka, KS 66612

FOR OFFICE USE ONLY

Complaint No. 791 - Mark Skoglund v. Richard Ramos
Complaint Record

Page numbers corresponding with the table of contents are indicated in the bottom right corner

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October 9, 2024 – Complainant’s Memorandum in Support of a Finding of Probable Cause	6
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Statement of Facts.....	6
Applicable Burden of Proof.....	7
Legal Argument	8
Conclusion	8
Exhibit 1 – PAC’s Statement of Organization	11
Exhibit 2 – Affidavit of Denise Davis.....	12
October 25, 2024 – Letter Regarding Continued Probable Cause Determination	14
December 3, 2024 – Notice of Public Hearing	15
January 8, 2025 – Amended Notice of Public Hearing.....	19
January 14, 2025 – Prehearing Conference Order	23
February 13, 2025 – Motion to Continue Hearing	26
March 14, 2025 – Letter Requesting Stay of Hearing	29

Complaint No. 794 - Mark Skoglund v. Carolyn Marie Fugit
Complaint Record

Page numbers corresponding with the table of contents are indicated in the bottom right corner

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February 13, 2025 – Motion to Continue Hearing	25
March 14, 2025 – Letter Requesting Stay of Hearing	28